

Cost-sensitive Risk Scoring and Inspection Ranking under Limited Resources: A Case Study on Construction Material Imports

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Abstract—As the volume, structural complexity, and diversity of participants in international trade continue to expand, customs administrations face increasing pressure to accurately identify high-risk import declarations under strictly limited inspection resources. Although machine learning-based approaches to fraud and anomaly detection in customs data have proliferated in recent years, most existing studies primarily emphasise classification performance while largely overlooking practical inspection capacity constraints, asymmetric economic costs of misclassification, and the ability of models to generalize to future, previously unseen declarations. This study analyses a large-scale dataset comprising 628,015 construction material import transactions recorded between January 1, 2023, and September 30, 2025. We develop and empirically evaluate a risk-scoring framework that integrates time-aware evaluation, cost-sensitive decision logic accounting for asymmetric misclassification costs, and explainable artificial intelligence techniques based on Shapley Additive Explanations (SHAP). Rather than framing customs risk assessment as a binary classification task, the proposed approach prioritizes import declarations through risk-based ranking that explicitly reflects real-world inspection capacity constraints. Empirical results demonstrate that risk-score-based ranking enables more efficient allocation of limited inspection resources than conventional classification-based approaches. Time-aware evaluation provides a more realistic assessment of model generalization to future declarations, while cost-sensitive decision logic aligns risk assessment with its underlying economic consequences. SHAP-based explanations further reveal that the behavioral characteristics of import declarations primarily drive risk scores. Overall, the findings provide empirical evidence that effective deployment of machine learning in customs risk management requires the joint consideration of inspection capacity constraints, asymmetric economic costs, and institutional interpretability.

Keywords—customs risk management, machine learning, trade mis-invoicing, import declaration analysis, cost-sensitive decision making

I. INTRODUCTION

The rapid expansion of international trade in terms of volume, structural complexity, and the diversity of participating actors has fundamentally reshaped the operational environment of modern customs administrations. Under increasingly constrained inspection capacities, customs authorities can no longer rely on exhaustive controls and must instead selectively identify high-risk import declarations while maintaining trade facilitation objectives. As a result, the transition from blanket inspection regimes toward risk-based, targeted control systems has become an internationally recognized standard, formally embedded in the institutional principles of customs risk management frameworks.

In parallel with these institutional developments, a growing body of academic research has explored the application of data-driven and machine-learning approaches to customs risk management, trade misinvoicing, and fraud detection. Most existing studies focus on improving classification accuracy by leveraging supervised learning and ensemble-based models to distinguish risky from non-risky declarations [1, 2]. While these approaches demonstrate strong predictive performance, they predominantly frame customs risk assessment as a binary classification problem, implicitly assuming unconstrained inspection capacity and symmetric misclassification costs. Such assumptions, however, deviate substantially from real-world customs operations, where inspection resources are inherently limited, and the economic consequences of classification errors are highly asymmetric [3].

In practice, misclassifying a genuinely risky declaration as low risk (false negative) may lead to substantial revenue losses, undermine regulatory compliance, and distort fair competition, whereas incorrectly flagging a compliant declaration as high risk (false positive) primarily increases administrative burden and inspection costs. Consequently,

customs risk assessment constitutes a fundamentally cost-sensitive decision-making problem, in which false negatives and false positives carry markedly different economic and institutional implications. Although cost-sensitive learning has been well established in the broader machine learning literature [4], its explicit integration into operational customs inspection strategies remains limited and underexplored empirically [3].

Recent contributions have begun to incorporate gradient boosting and deep learning techniques to jointly assess the likelihood of fraud and revenue risk in customs declarations [5]. Nevertheless, most of these approaches are evaluated under static settings that assume abundant labeled data, stable trade patterns, and contemporaneous training and testing environments. In contrast, real-world customs data are characterized by label scarcity, evolving trade behavior, and temporal shifts in risk patterns, requiring models that generalize reliably to future, previously unseen transactions [6, 7]. Moreover, beyond predictive accuracy, risk scores produced by automated systems must be institutionally interpretable to support accountability, transparency, and adoption in operational decision-making contexts, thereby elevating the importance of Explainable Artificial Intelligence (XAI) in customs risk management [8, 9].

Against this backdrop, the present study proposes and empirically evaluates a risk-scoring framework for customs inspection that jointly addresses three critical but underexplored dimensions: (i) time-aware evaluation that reflects realistic deployment conditions, (ii) cost-sensitive decision logic aligned with asymmetric misclassification costs, and (iii) explainable risk assessment suitable for operational use. Rather than framing risk assessment as a binary classification task, the study adopts a risk-ranking perspective, prioritizing import declarations based on predicted risk scores under explicit inspection capacity constraints.

Using a large-scale dataset of construction material import declarations as an empirical case study, this research demonstrates how risk-based inspection ranking can outperform conventional classification-based approaches in allocating limited inspection resources more efficiently. The construction materials sector provides a particularly informative testing ground due to its pronounced price dispersion, heterogeneous product characteristics, and frequent valuation irregularities. By integrating gradient boosting models with cost-sensitive inspection logic and SHAP-based explanations, the proposed framework delivers risk scores that are not only predictive but also economically meaningful and institutionally interpretable.

Overall, this study contributes to the customs risk management literature by shifting the analytical focus from accuracy-driven classification toward capacity-aware, cost-sensitive inspection ranking under realistic operational constraints. The findings provide empirical evidence that combining temporal evaluation, asymmetric cost considerations, and explainable machine learning can substantially enhance the practical relevance and

deployability of data-driven customs risk assessment systems.

II. LITERATURE REVIEW

A. Evolution of Customs Risk Management and Data-Driven Approaches

In the context of rapidly expanding international trade volumes, increasing structural complexity, and growing diversity of participating actors, customs administrations face mounting pressure to detect illicit activities and declaration errors under strictly limited inspection resources. In response, customs control has progressively shifted away from traditional blanket inspection models toward risk-based, targeted inspection systems. This transition has become an internationally recognized institutional standard and is systematically articulated in the policy frameworks and guidelines of the World Customs Organization [10, 11].

Early academic research explored the use of relatively simple data mining techniques to support customs risk management, employing association rule mining and decision tree-based classification models to improve the targeting of inspection activities [12, 13]. While these studies laid important groundwork for the transition from rule-based controls to data-driven decision-making, subsequent research has highlighted their inherent limitations. In particular, the rapid growth in trade data volume and the evolving nature of transaction patterns over time have constrained the flexibility and generalization capability of such approaches, especially in dynamic operational environments. In addition, evaluating classifier performance in such settings requires careful selection of performance measures, since conventional summary metrics such as the area under the receiver operating characteristic curve may not always provide a fully coherent basis for comparing classification models [14].

Concurrently, the concept of intelligence-driven customs management has gained prominence, emphasizing the role of data analytics and machine learning not merely as technical tools but as strategic instruments embedded within institutional decision-making processes. Kavoya [15] argues that intelligence-driven customs management is a prerequisite for efficiently allocating inspection resources and for enhancing risk assessment grounded in empirical evidence. Complementing this perspective, Widdowson [16] conceptualizes customs risk management as an integrated institutional process that extends beyond standalone detection algorithms to encompass risk assessment, compliance management, and the coordinated execution of inspection activities. Together, these contributions underscore the policy relevance and operational necessity of data-driven approaches in contemporary customs risk management systems.

B. Machine Learning Models for Detecting Customs Violations

Over the past decade, machine learning techniques have been increasingly applied to detect customs and tax-related

violations using large-scale real-world datasets. Vanhoeyveld *et al.* [1], analyzing more than 9.6 million records from Belgian customs data, demonstrated that high-cardinality features, such as consignee, consignor, and declarant identifiers, play a critical role in identifying irregular declarations. Their findings further indicate that approaches designed for imbalanced data, including EasyEnsemble and support vector machine-based models, outperform conventional classification techniques in customs fraud detection tasks.

Within this line of research, ensemble learning methods have assumed a particularly prominent role. The theoretical foundations of the Random Forest algorithm were formalized by Breiman [17], who showed that training multiple decision trees on randomly selected feature subspaces can effectively reduce overfitting while delivering robust performance in nonlinear and high-dimensional settings. Building on this principle, gradient boosting methods iteratively improve weak learners to construct more discriminative predictive models, a framework systematically articulated by Friedman [18].

Empirical applications in customs and related domains consistently confirm the practical advantages of data-driven machine learning approaches. Comparative studies by Gancheva *et al.* [19], Sa'adah and Hartanto [20], Novith *et al.* [2], and Seck [21] evaluate a wide range of models, including logistic regression, random forests, gradient boosting techniques, and neural networks, and demonstrate that machine learning-based systems substantially outperform rule-based approaches in detecting irregularities in import declarations. Similarly, Triepels *et al.* [22], using international shipping and logistics data, show that data-driven models significantly enhance both detection accuracy and operational flexibility, suggesting that comparable benefits can be realized in customs declaration analysis.

C. Studies on Misvaluation, Trade Mis-Invoicing, and Harmonized System (HS) Code Misclassification

One of the most common forms of customs violations involves misvaluation of goods and incorrect classification under the Harmonized System. Choi [23] proposes an approach to detecting trade mis-invoicing based on abnormal deviations in unit prices and discrepancies between declarations reported by trading partner countries. The study demonstrates that such indicators provide a sound economic basis for identifying both undervaluation and overvaluation practices. This analytical logic aligns directly with the economic interpretation of price-related features used in the empirical analysis presented in Section IV.

Regarding the detection of HS code misclassification, Spichakova and Haav [24] propose a machine learning approach that combines textual descriptions of goods with hierarchical classification structures to improve identification accuracy. Similarly, Chan *et al.* [25] demonstrate that deep learning models can simultaneously detect errors in HS codes, quantities, and declared values using approximately 20 million customs declarations from Hong Kong. Collectively, these studies emphasize that

customs risk assessment should not be conducted at the level of isolated variables, but rather through the joint evaluation of multiple, interacting features that capture valuation, classification, and behavioral inconsistencies.

D. Anomaly Detection, Behavioral Patterns, and Unlabeled Data

Customs violations frequently manifest not only in individual variable values but also in behavioral and structural patterns embedded in transactional data. In this context, graph-based methods and anomaly detection techniques have been widely adopted to capture irregular relationships and atypical behaviors that are difficult to identify using conventional feature-level analysis. Eberle and Holder [26] demonstrate that representing data in graph form enables the detection of complex anomalous structures, while Chandola *et al.* [27] provide a comprehensive synthesis of the theoretical foundations underlying anomaly detection methods.

In practical applications, classical techniques such as the Local Outlier Factor [28] and the Isolation Forest [29] are commonly used to identify anomalous observations in high-dimensional datasets. More recently, deep anomaly detection approaches based on autoencoder architectures have gained prominence due to their ability to model complex nonlinear patterns in unlabeled data [30]. In the customs domain, Oosterman *et al.* [31] demonstrate that unsupervised autoencoders applied to customs declaration data deliver tangible operational value, particularly in settings with limited or incomplete labeling. This finding is both theoretically and practically consistent with the label scarcity conditions addressed in the present study.

E. Cost Sensitive Learning, Explainable AI, and Methodological Coherence

Customs violation data are typically characterized by pronounced class imbalance, which limits the effectiveness of conventional classification approaches in real-world operational settings. Foundational studies on imbalanced learning, including Synthetic Minority Over-sampling Technique (SMOTE) proposed by Chawla *et al.* [32] and subsequent analyses by Japkowicz and Stephen [33] and He and Garcia [34], highlight the structural challenges posed by skewed class distributions. Within this context, cost-sensitive learning provides a critical theoretical framework by explicitly accounting for asymmetric misclassification costs, as formalized by Bahnsen *et al.* [4]. In the customs domain, Zhou [3] argues that risk assessment should be treated as a decision-making process that explicitly incorporates the unequal economic consequences of misclassification, a perspective that directly informs the evaluation logic adopted in Section III of this study.

In recent years, explainable artificial intelligence has emerged as an essential component for translating risk-score-based models into operational decision-support tools. Doshi-Velez and Kim [8] emphasize that interpretability is a prerequisite for accountability and trust in high-stakes decision-making systems. Building on this foundation, Mazumder [35] and Liao *et al.* [9] demonstrate that explanation methods such as SHAP and Local

Fig. 6 visualizes the stability of SHAP feature importance across HS4 GroupKFold folds, showing that the dominant explanatory features remain broadly consistent across validation folds.

V. DISCUSSION

While the findings of this study demonstrate the potential of machine learning methods for operational use in real-world customs risk management settings, several limitations warrant careful consideration. First, the empirical analysis is based on import declarations for construction materials, a sector characterized by substantial unit-price volatility, heterogeneous technical specifications, and a relatively high prevalence of valuation discrepancies. These features make construction materials a particularly suitable empirical context for testing risk-score-based ranking and cost-sensitive decision-making logic. However, caution is warranted when generalizing the results to other product groups with more stable pricing structures or higher levels of standardization. To provide initial evidence on cross-sector generalizability, model performance was examined across the 21 product groups present in the dataset. AUC values ranged from 0.930 to 0.990 across groups, with a mean of 0.962 and a standard deviation of 0.016, indicating consistently strong discriminative capability across diverse construction material categories that is not attributable to any single product group. Future research could extend the proposed framework to consumer goods, agricultural products, or high-tech equipment to systematically compare generalization performance across sectors. The IQR-based labeling methodology and cost-sensitive ranking framework are not specific to construction materials and can be applied to other commodity groups without architectural modification, requiring only the recalibration of group-level price benchmarks and cost parameters. Regarding computational deployment, the LightGBM model achieves a batch inference throughput of approximately 29,000 declarations per second with a latency of 0.34 s per 10,000 records, which is well within the processing windows of standard customs declaration systems. The serialized model occupies minimal storage and can be integrated as a lightweight scoring endpoint that that receives declaration fields at submission time and returns a risk score within milliseconds, enabling real-time prioritization of inspection queues without disrupting trade facilitation workflows. This computational efficiency makes the framework technically feasible for integration into operational customs IT infrastructure without requiring significant hardware investment.

The relationship between trade patterns and model performance warrants explicit consideration. Trade flows in construction materials, as well as commodity imports more broadly, are shaped by macroeconomic cycles, exchange rate movements, seasonal demand fluctuations, and supply chain dynamics. Abrupt shifts in trade patterns, such as those arising from new bilateral agreements, changes in import duties, or post-disruption supply chain restructuring, can alter the distribution of declared unit

values and tax ratios relative to the historical baseline used to train the model. Under such conditions, group-level IQR benchmarks may temporarily drift from prevailing market norms, leading to either elevated false-positive rates or reduced ability to detect genuinely anomalous declarations. Customs administrations adopting the framework should therefore institutionalize structured model review cycles, aligned with their existing risk management governance processes, to detect and respond to significant distributional shifts in a timely manner.

Second, although this study employs a time-based evaluation strategy to approximate real-world deployment conditions, it does not explicitly incorporate adaptive learning mechanisms such as online or incremental model updating. In operational customs environments, trade flows, regulatory conditions, and violation behavior evolves continuously. Accordingly, future work may explore integrating concept drift management techniques and dynamically updated models into the proposed evaluation framework to further enhance robustness under changing conditions.

Third, the misclassification cost structure used in the cost-sensitive evaluation is defined based on economic reasoning and insights from prior literature. While this structure is consistent with the institutional principles of customs risk management, the actual magnitude of costs may vary across countries, policy objectives, and legal environments. Inspection capacity is not merely a technical parameter but a real institutional constraint: staffing levels, shift structures, physical inspection facilities, and administrative processing times all determine how many declarations can be physically examined over a given period. The cost-sensitive threshold calibration developed in this study, which identifies an optimal inspection budget K^* that maximizes expected economic utility, is designed precisely to make this constraint explicit and quantifiable rather than treating capacity as an afterthought. Future studies could improve practical relevance by calibrating cost parameters using more granular data on tax revenue losses, inspection expenses, revenue at risk, institutional data on inspection throughput, and the administrative burden of false-positive actions, or by evaluating alternative cost structures reflecting different operational and policy scenarios.

Fourth, although SHAP-based explainable artificial intelligence methods enable feature-level interpretation of model decisions, this study does not empirically evaluate how customs officers or risk analysts utilize such explanations in operational decision-making. In real-world customs enforcement settings, the practical utility of a risk-scoring system depends not only on its statistical performance but also on whether its outputs can be meaningfully understood and trusted by the officers who act on them. Customs officers operate under legal and regulatory frameworks that typically require documented justification for inspection decisions; therefore, a model whose outputs cannot be explained to auditors, supervisors, or importers is unlikely to be adopted, regardless of its predictive accuracy. The SHAP-based explanations produced by the proposed framework directly

address this requirement. By identifying the features, such as relative unit value deviation and tax ratio anomaly, that drive a particular risk score, the system provides a traceable, human-readable rationale that supports accountability and compliance with administrative law requirements. Future research could adopt human-in-the-loop approaches or experimental designs to assess how interpretability affects decision quality, inspection efficiency, and user trust in applied settings.

Fifth, the present study relies on rule-derived risk labels constructed through IQR-based outlier detection rather than ex-post enforcement outcomes such as confirmed customs violations, penalty records, or audit results. This constitutes an inherent limitation of the labeling strategy, as the model may partially learn to reconstruct the labeling rule rather than predict genuine enforcement risk. The near-perfect training AUC (0.9997) relative to the test AUC (0.9524) reflects this dynamic. However, the NoLeak ablation experiment, in which all label-defining variables are removed from the model inputs, demonstrates that the model retains substantial discriminative capability (AUC = 0.882) based solely on structural and behavioral features. Future research should therefore validate the proposed framework using ground-truth enforcement data when such records become available through institutional collaboration with customs administrations, as this would provide a more direct assessment of operational predictive validity.

It is also important to emphasize that the relative deviation features, specifically *uv_rel_dev* and *tr_rel_dev*, are conceptually distinct from the label-defining variables *unit_value_usd* and *tax_ratio*. While the labeling rule applies a fixed IQR-based threshold to each raw variable independently within product-month-year groups, the relative deviation features capture cross-sectional inconsistency by measuring how far a given transaction deviates from the group-level central tendency normalized by the interquartile range. As such, the model is not simply reconstructing the IQR threshold; rather, it learns to identify anomalous patterns relative to peer transactions. This mechanism is closely aligned with practical customs inspection logic, to similar transactions rather than relying solely on fixed thresholds. The NoLeak ablation result further reinforces this interpretation, indicating that the model's predictive power is not driven exclusively by label-defining signals but is also supported by broader structural, behavioral, and seasonal patterns embedded in the data.

From an institutional and operational implementation perspective, the findings suggest that customs risk management systems can progressively transition from binary classification-based inspection logic to risk-score-based ranking that explicitly accounts for inspection capacity constraints. In resource-constrained environments, using risk scores as the primary mechanism for prioritizing inspections offers a more adaptive approach to safeguarding revenue while facilitating legitimate trade, because the inspection budget can be adjusted dynamically without recalibrating a fixed binary decision threshold. The empirical results reported in

Section IV demonstrate this directly: Top-*K* precision remains above 0.990 for inspection budgets up to 10% of declarations, while estimated recoverable revenue rises from approximately 0.38 billion MNT at the 1% level to over 7 billion MNT at the 20% level, illustrating the material fiscal consequences of inspection capacity decisions.

Moreover, explicitly incorporating asymmetric misclassification costs into the evaluation logic allows model performance to be interpreted not only in statistical terms but also in terms of tangible economic consequences, a dimension directly relevant to revenue administration objectives and the institutional accountability of customs systems.

The role of the legislative and regulatory environment also deserves explicit recognition in the context of practical implementation. Customs administrations operate within multi-layered legal frameworks that govern the permissible scope of automated decision support in enforcement activities. In many jurisdictions, administrative law requirements mandate that individual inspection decisions remain subject to human review and documented justification, irrespective of algorithmic outputs. The framework proposed in this study is consistent with these requirements: it generates a ranked prioritization list for officer review rather than automated enforcement determinations, and the SHAP-based explanations it produces provide an auditable, feature-level rationale for each risk score. Final inspection authority remains with customs officers, who continue to apply domain knowledge, consult supplementary intelligence sources, and exercise regulatory authority within the bounds of applicable law. This design principle, which positions machine learning as a decision-support tool rather than a substitute for human decision-making, is not merely a normative choice but a practical prerequisite for institutional adoption and legal compliance.

Risk scores supported by explainable artificial intelligence further strengthen institutional acceptance by making the model's internal logic transparent and contestable. Interpretability supports the integration of model-driven decisions into existing governance frameworks, including requirements for audit trails, internal oversight, and regulatory accountability. In this respect, the proposed framework is not intended as a broad policy reform but as a practical, operationally embedded methodological guideline for enhancing targeted inspection and ranking within currently deployed customs risk management systems. Taken together, these limitations do not undermine the study's core contribution; rather, this work should be understood not as proposing a definitive solution but as providing empirical evidence that time-aware evaluation, cost-sensitive decision logic, and explainable artificial intelligence can be jointly implemented in customs risk management using real import transaction data. The results provide a foundation for future research and actionable insights for improving operational risk assessment practices in customs administrations.

